

Message Text

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ORIGIN EB-07

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-----041925Z 000852 /43

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO IMMEDIATE

C O N F I D E N T I A L STATE 101268

E.O. 11652: GDS

TAGS: EAIR, JA

SUBJECT: US-JAPAN CIVAIR NEGOTIATIONS

1. DEPT HAD PLANNED CALL IN MINISTER FUKADA OF JAPANESE EMBASSY TO PROPOSE A SCENARIO FOR US-JAPAN CIVAIR TALKS, BUT HE HAS LEFT FOR LONDON SUMMIT. REQUEST EMBASSY THEREFORE MAKE FOLLOWING PRESENTATION TO FONMIN DIRECTOR NORTH AMERICAN AFFAIRS BUREAU ASAO OR OTHER AVAILABLE SENIOR OFFICIAL ASAP ON MAY 5:

A. AS UNDER SECRETARY COOPER TOLD AMBASSADOR TOGO ON APRIL 28 (STATE 97856), IT IS IMPORTANT TO GET ON WITH RESOLUTION OF US-JAPAN AVIATION QUESTIONS IN A CONSTRUCTIVE MANNER. PROGRESS IN REVISION TALKS, HOWEVER, IS BEING IMPEDED BY NON-RESOLUTION OF IMMEDIATE ISSUES.

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B. LATEST JAPANESE PROPOSAL ON IMMEDIATE ISSUES (STATE 100589) CONTAINS SOME CONSTRUCTIVE ELEMENTS, BUT US STILL HAS PROBLEMS WITH CERTAIN FEATURES, PARTICULARLY THOSE RELATING TO SLOTS AND CAPACITY. IN US VIEW, A NEGOTIATING MEETING IS NECESSARY IF SOLUTIONS ARE TO BE FOUND SOON ON IMMEDIATE ISSUES SO THAT PROGRESS CAN SUBSEQUENTLY BE MADE IN REVISION TALKS.

C. USDEL CHAIRMAN STYLES HAS EXCEPTIONALLY FULL SCHEDULE OVER NEXT FEW MONTHS. ONLY EARLY DATE HE HAS AVAILABLE IS WEEK OF MAY 9, AND WE WANT TO HOLD TALKS ON IMMEDIATE ISSUES AT THAT TIME. AT SAME TIME, US RECOGNIZES JAPAN'S INTEREST IN RESUMING REVISION TALKS AND IN ASSURING THAT HIGH LEVEL ATTENTION IS GIVEN TO SUCH TALKS. US PROPOSES THAT (1) USDEL MEET WITH JAPANESE IN TOKYO WEEK BEGINNING MAY 9 FOR PURPOSE REACHING FINAL AGREEMENT ON IMMEDIATE ISSUES; AND (2) TWO COUNTRIES AGREE TO A TENTATIVE DATE TO RESUME REVISION TALKS, TO WHICH EACH SIDE WOULD ASSIGN A SENIOR LEVEL OFFICIAL TO MONITOR TALKS AND CHAIR MAIN PLENARY MEETINGS. MODALITIES OF THIS CAN BE WORKED OUT LATER. STYLES WOULD CONTINUE PARTICIPATE ACTIVELY, PERHAPS AS DEPUTY CHAIRMAN, AS WE ASSUME APPROPRIATE JCAB SENIOR OFFICIAL WOULD ALSO. DATES CAN ALSO BE WORKED OUT LATER, BUT AT MOMENT US COULD NOT COMMIT A DATE BEFORE EARLY JULY.

2. USDEL WILL LEAVE FOR TOKYO OVER WEEKEND UNLESS WE GET WORD THAT JAPANESE NOT PREPARED MEET. WE THEREFORE NEED JAPANESE RESPONSE ASAP AND NO LATER THAN FRIDAY MORNING. WITH REGARD SCENARIO FOR REVISION TALKS, DETAILS CAN BE ADDRESSED LATER, BUT WE HOPE THEY WILL FIND OUR PROPOSAL ATTRACTIVE IN PRINCIPLE. IT WOULD FOLLOW THAT JAPANESE COULD MAKE A PUBLIC ANNOUNCEMENT AT THE APPROPRIATE TIME, COORDINATED WITH US, REGARDING THE SCENARIO. VANCE

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